9444th Meeting (AM) SC/15455

19 October 2023

Security Council Renews Sanctions Regime, Targeted Arms Embargo on Haiti for One Year, Unanimously Adopting Resolution 2700 (2023)

The Security Council today authorized the renewal for one year of the sanctions regime on Haiti, continuing a targeted arms embargo, travel ban and asset freeze established in October 2022 to address the widespread violence, criminal activity and human rights abuses plaguing the country.

The Council, acting under Chapter VII of the United Nations Charter, unanimously adopted resolution 2700 (2023) (to be issued as document S/RES/2700), demanded an immediate cessation of kidnappings, sexual and gender-based violence, trafficking in persons, migrant smuggling, homicides, extrajudicial killings and recruitment of children by armed groups and criminal networks.

Those designated for sanctions have been deemed directly or indirectly responsible for or complicit in actions that threaten the peace, security or stability of the country. The resolution directs the Security Council Committee on Haiti to update the list of designated individuals and entities swiftly, taking into account reports submitted by the Panel of Experts on Haiti, put in place by resolution 2653 (2022) that established the sanctions regime and the Committee to monitor and assist with compliance.

By the text, the Council reaffirmed that all Member States shall take the necessary measures to prevent the supply, sale or transfer to Haiti of small arms, light weapons and ammunition, as well as taking steps to stop their illicit trafficking and diversion. It also encouraged the Government of Haiti to reinforce the weapons and ammunition management capacity of the Haitian National Police.

The Council also called on the Multinational Security Support Mission, recently authorized by resolution 2699 (2023), to implement weapons and ammunition management processes and oversight mechanisms for their own arms and to cooperate with the Government of Haiti to reinforce its own such management.

The resolution extended for a period of 13 months the mandate of the Panel of Experts, adding to the mandate the measures in today’s resolution. It requested the Panel to provide the Council, after discussion with the Committee, with an interim report by 29 March 2024, and a final report no later than 1 October 2024. It also asked for the Secretary-General to conduct an assessment of progress on key benchmarks, including development of judicial and rule of law capacity, reduction in violence by armed groups and criminal networks and a decrease in illicit trafficking of arms, by the latter date.

Following the adoption, speakers expressed concern for the security situation in Haiti and said that coordination of the Council’s separate actions to address the crisis was needed.

“The humanitarian, political and security crisis in Haiti is a multidimensional crisis and it requires an integrated response,” said the representative of Ecuador, a co-penholder with the United States for the resolution. He noted the Council resolution earlier this month to adopt a Multinational Security Support Mission for Haiti and that three months ago it renewed the United Nations Integrated Office in Haiti (BINUH). Today’s text, he said, recognizes the need to permanently strengthen due process to ensure clear and just procedures regarding sanctions. The Council and the United Nations system cannot rest until all girls and boys in Haiti can eat property, not suffer violence, not be recruited and not see friends die due to the criminal gangs in the country, he said.

The representative of Brazil, Council President for October, speaking in his national capacity, said sanctions “can be legitimate and effective when they are created in a multilateral manner, strategically targeted and designed to have minimal impact on the civilian population”. He added that sanctions alongside a serious arms embargo targeting gangs and paramilitary groups will undoubtedly help to stabilize the security situation and put Haiti back on the path to stability and sustainable development.

The speaker for Switzerland stressed that the Council’s sanctions must respect procedural guarantees when individuals and entities are placed on or removed from sanctions lists. At present, States remain exposed to the risk of court litigation which creates a situation where they may not be able to enforce sanctions, he said. “Sufficient due process is the best way to remedy this and to ensure uniform and universal implementation of Security Council sanctions,” he emphasized.

China’s delegate said targeted sanctions and security support are only part of the solution. He underlined the need for a Haitian-led and -owned political process, ensuring the broadest consensus towards a road map for free, fair and credible elections.

Haiti’s representative expressed gratitude to Council members for their ongoing efforts to keep the situation in his country on the international agenda. Today’s resolution and the authorizing of a Multinational Security Support Mission are complementary and show the Council’s determination to contribute effectively to the establishment of a security climate that can facilitate the organization of democratic elections, he said, adding that this should lead to the restoration of State institutions. By renewing the sanctions regime, the Council is sending a clear and strong signal to those people and entities that contribute to the deterioration of the security situation in the country. He also called for Member States to be more proactive in combating the illicit arms trade.

He said his delegation looks forward to the publication of the list of main protagonists who are linked to the worsening security situation in his country. The international community is making positive and qualitative progress by setting up mechanisms that can help better tackle the Haitian crisis, he said, stressing the need now to move to the effective application of the resolutions adopted on Haiti.

THE QUESTION CONCERNING HAITI

Statements after Vote

Speaking after the vote, HERNÁN PÉREZ LOOSE (Ecuador), a co-penholder with the United States for the resolution, noted the Council resolution earlier this month to adopt a Multinational Security Support Mission for Haiti and that three months ago it renewed the United Nations Integrated Office in Haiti (BINUH). Now, “once again the Security Council is fulfilling its responsibilities established in the United Nations Charter, in renewing the sanctions related to Haiti and the Panel of Experts”, he said. “The humanitarian, political, and security crisis in Haiti is a multidimensional crisis,” he added, “and it requires an integrated response.” The list of designated persons and entities regarding sanctions needs to be updated. He added that the Multinational Security Support Mission will have to implement management processes for sophisticated weapons to stop their diversion and illicit trafficking and, in that respect, it will have to support the Government of Haiti.

He stressed that today’s resolution recognizes the need to permanently strengthen due process to ensure clear and just procedures regarding sanctions. At this time of pain and conflict in other parts of the world, this Council and the United Nations system cannot rest until all girls and boys in Haiti can eat property, not suffer violence, not be recruited and not see friends die due to the criminal gangs in the country, he said.

ROBERT A. WOOD (United States) thanked Ecuador as co-penholder of the resolution, which is the third adopted by the Council on Haiti since July. Welcoming the extension of the mandate of the Haiti Panel of Experts, as well as the renewal of the arms embargo, travel ban and asset freeze measures, he said the measures outlined in the resolution will play a critical role in promoting peace and stability in Haiti and in the broader region. Voicing deep concern about the security and humanitarian situation in the country, he said the adoption of the resolution builds on the Council’s recent resolutions to renew and strengthen BINUH’s mandate and to authorize the Multinational Security Support Mission to Haiti. The United States is dedicated to adding designations to this regime, he said, encouraging other Member States to work with his delegation on that matter.

SÉRGIO FRANÇA DANESE (Brazil), Council President for October, speaking in his national capacity, said sanctions “can be legitimate and effective when they are created in a multilateral manner, strategically targeted and designed to have minimal impact on the civilian population”. Welcoming the adoption of the resolution, he said that his country is always ready to evaluate requests for the inclusion of new names in the sanctions list, provided they are based on solid and well-documented arguments. “No refuge or privilege should be given to those responsible for the violence and political and institutional stalemate in the country, in particular those who manipulate gangs and the political process to benefit from the terrible situation we see at the moment,” he said. Sanctions alongside a serious arms embargo targeting gangs and paramilitary groups will undoubtedly help to stabilize the security situation and put Haiti back on the path to stability and sustainable development.

ADRIAN DOMINIK HAURI (Switzerland) stressed that the Council’s sanctions must respect procedural guarantees when individuals and entities are placed on or removed from sanctions lists. Since 2005, Switzerland has been working with the Group of Like-Minded States to promote the rule of law in UN sanctions, he said, pointing out, however, that apart from the creation of the Ombudsperson mechanism in the 1267 regime — Security Council Committee pursuant to resolutions 1267 (1999) 1989 (2011) and 2253 (2015) concerning Islamic State in Iraq and the Levant (Da’esh), Al-Qaida and associated individuals, groups, undertakings and entities — little progress has been made. At present, States remain exposed to the risk of court litigation which creates a situation where they may not be able to enforce sanctions. “Sufficient due process is the best way to remedy this and to ensure uniform and universal implementation of Security Council sanctions,” he emphasized. His country has been actively involved in negotiations to strengthen fair and clear procedures, he said, noting that the Council must build upon its agreement today to promote the development of fair procedures. These efforts must go beyond the focal point, which does not meet rule of law standards, he added.

GENG SHUANG (China) welcomed the renewal of sanctions for one year, noting that gangs are currently still rampant in Haiti, causing misery. Multiple Council resolutions mention the issue of gangs, testifying to its consensus on cracking down on them. He voiced hope that relevant measures are implemented to deter violence and restore peace to the country, and that countries, particularly regional States, implement measures to ensure their access to weapons is cut off. Targeted sanctions and security support are only part of the solution, he said, underlining the need for a Haitian-led and -owned political process, ensuring the broadest consensus towards a road map for free, fair and credible elections. To this end, he called on all parties to put aside their selfish interests and act with urgency to breach differences in the interest of the Haitian people.

HAROLD AGYEMAN (Ghana), speaking also for Gabon and Mozambique, said the positive vote reflects their keen awareness of the critical state of the security in Haiti, which requires the Council’s urgent, consensual, and concerted action. He hailed the Council members for overcoming differences to focus on the “unbearable situation that the brotherly people of Haiti are going through”, adding: “This demonstrates the ability of this Council to achieve results when we, its members, truly want it to.” Although this renewed resolution is not accompanied by an updated list of sanctions, he noted with appreciation that it directs the Security Council Committee established pursuant to resolution 2653 (2022) concerning Haiti to act promptly in that regard and reflects the extension of the arms embargo in accordance with paragraph 14 of resolution 2699 (2023).

ANTONIO RODRIGUE (Haiti) expressed gratitude to Council members for their ongoing efforts to keep the situation in his country on the international agenda. The resolution adopted today and resolution 2699 (2023) adopted a few days ago authorizing the deployment of a Multinational Security Support Mission in Haiti are complementary and show the Council’s determination to contribute effectively to the establishment of a security climate in Haiti that can facilitate the organization of democratic elections, which should lead to the restoration of State institutions, he said. By renewing the sanctions regime, the Council is sending a clear and strong signal to those people and entities that contribute to the deterioration of the security situation in the country.

Noting the Council’s attention to the illicit arms trade, he urged Member States to be more proactive in combating that issue. Noting that sanctions are one of the most robust responses the Council has available to it to address threats to international peace and security and help to calm the sociopolitical climate in Haiti, he said his delegation looks forward to the publication of the list of main protagonists who are linked to the worsening security situation in his country. The international community is making positive and qualitative progress by setting up mechanisms that can help better tackle the Haitian crisis, he said, stressing the need now to move to the effective application of the resolutions adopted on Haiti. “The Security Council’s work will be judged in the light of specific results obtained on the ground: the security situation of the country and the quality of life of its people,” he said.

Consiliul de Securitate reînnoiește regimul de sancțiuni, embargoul asupra armelor vizate de Haiti pentru un an, adoptând în unanimitate Rezoluția 2700 (2023)

Consiliul de Securitate a autorizat astăzi reînnoirea pentru un an a regimului de sancțiuni asupra Haiti, continuând embargoul asupra armelor, interdicția de călătorie și înghețarea activelor instituite în octombrie 2022 pentru a aborda violența pe scară largă, activitatea criminală și încălcările drepturilor omului care afectează țara.

Consiliul, acționând în temeiul Capitolului VII al Cartei Națiunilor Unite, a adoptat în unanimitate rezoluția 2700 (2023) (care va fi publicată ca document S/RES/2700), a cerut încetarea imediată a răpirilor, violenței sexuale și de gen, traficului de persoane, contrabanda de migranți, omucideri, crime extrajudiciare și recrutarea copiilor de către grupurile armate și rețelele criminale.

Cei desemnați pentru sancțiuni au fost considerați direct sau indirect responsabili sau complici la acțiuni care amenință pacea, securitatea sau stabilitatea țării. Rezoluția solicită Comitetului de Securitate pentru Haiti să actualizeze rapid lista persoanelor și entităților desemnate, ținând cont de rapoartele prezentate de Grupul de experți pentru Haiti, instituit prin rezoluția 2653 (2022) care a stabilit regimul de sancțiuni și Comitetul pentru a monitoriza și a ajuta la conformitate.

Prin text, Consiliul a reafirmat că toate statele membre vor lua măsurile necesare pentru a preveni furnizarea, vânzarea sau transferul către Haiti de arme de calibru mic, arme ușoare și muniții, precum și pentru a lua măsuri pentru a opri traficul ilicit și deturnarea acestora. De asemenea, a încurajat guvernul Haiti să consolideze capacitatea de gestionare a armelor și munițiilor a Poliției Naționale din Haiti.

Consiliul a cerut, de asemenea, Misiunii Multinaționale de Sprijin pentru Securitate, recent autorizată prin rezoluția 2699 (2023), să pună în aplicare procese de gestionare a armelor și munițiilor și mecanisme de supraveghere pentru propriile arme și să coopereze cu Guvernul Haiti pentru a-și consolida propria gestionare.

Rezoluția a prelungit pentru o perioadă de 13 luni mandatul Grupului de experți, adăugând mandatului măsurile din rezoluția de astăzi. A solicitat grupului să furnizeze Consiliului, după discuții cu Comitetul, un raport intermediar până la 29 martie 2024 și un raport final până la 1 octombrie 2024. De asemenea, a cerut secretarului general să efectueze o evaluare a progresului repere-cheie, inclusiv dezvoltarea capacității judiciare și a statului de drept, reducerea violenței din partea grupurilor armate și a rețelelor criminale și scăderea traficului ilicit de arme, până la ultima dată.

În urma adoptării, vorbitorii și-au exprimat îngrijorarea față de situația de securitate din Haiti și au spus că este necesară coordonarea acțiunilor separate ale Consiliului pentru a aborda criza.

„Criza umanitară, politică și de securitate din Haiti este o criză multidimensională și necesită un răspuns integrat”, a spus reprezentantul Ecuadorului, cotitular cu Statele Unite pentru rezoluție. El a remarcat rezoluția Consiliului de la începutul acestei luni de a adopta o Misiune Multinațională de Sprijin de Securitate pentru Haiti și că în urmă cu trei luni a reînnoit Biroul Integrat al Națiunilor Unite în Haiti (BINUH). Textul de astăzi, a spus el, recunoaște necesitatea de a consolida permanent procesul echitabil pentru a asigura proceduri clare și juste în ceea ce privește sancțiunile. Consiliul și sistemul Națiunilor Unite nu se pot odihni până când toate fetele și băieții din Haiti nu pot mânca proprietăți, nu vor suferi violențe, nu vor fi recrutați și nu vor vedea prietenii morți din cauza bandelor criminale din țară, a spus el.

Reprezentantul Braziliei, Președintele Consiliului pentru octombrie, vorbind în calitatea sa națională, a spus că sancțiunile „pot fi legitime și eficiente atunci când sunt create într-o manieră multilaterală, direcționate strategic și concepute pentru a avea un impact minim asupra populației civile”. El a adăugat că sancțiunile alături de un embargo serios asupra armelor care vizează bandele și grupurile paramilitare vor ajuta, fără îndoială, la stabilizarea situației de securitate și la readucerea Haiti pe calea stabilității și dezvoltării durabile.

Purtătorul de cuvânt al Elveției a subliniat că sancțiunile Consiliului trebuie să respecte garanțiile procedurale atunci când persoane și entități sunt plasate pe listele de sancțiuni sau scoase din acestea. În prezent, statele rămân expuse riscului unor litigii în instanță, ceea ce creează o situație în care ar putea să nu fie în măsură să aplice sancțiuni, a spus el. „Un proces echitabil suficient este cel mai bun mod de a remedia acest lucru și de a asigura implementarea uniformă și universală a sancțiunilor Consiliului de Securitate”, a subliniat el.

Delegatul Chinei a spus că sancțiunile direcționate și sprijinul pentru securitate sunt doar o parte a soluției. El a subliniat necesitatea unui proces politic condus și deținut de haitian, care să asigure cel mai larg consens în direcția unei foi de parcurs pentru alegeri libere, corecte și credibile.

Reprezentantul Haiti și-a exprimat recunoștința membrilor Consiliului pentru eforturile lor continue de a menține situația din țara sa pe agenda internațională. Rezoluția de astăzi și autorizarea unei Misiuni Multinaționale de Susținere a Securității sunt complementare și arată hotărârea Consiliului de a contribui efectiv la stabilirea unui climat de securitate care poate facilita organizarea de alegeri democratice, a spus el, adăugând că aceasta ar trebui să conducă la restabilirea statului. instituţiilor. Prin reînnoirea regimului de sancțiuni, Consiliul transmite un semnal clar și puternic acelor persoane și entități care contribuie la deteriorarea situației de securitate din țară. El a cerut, de asemenea, statelor membre să fie mai proactive în combaterea comerțului ilicit cu arme.

El a spus că delegația sa așteaptă cu nerăbdare publicarea listei principalelor protagoniști care au legătură cu înrăutățirea situației de securitate din țara sa. Comunitatea internațională înregistrează progrese pozitive și calitative prin instituirea unor mecanisme care pot ajuta la o mai bună abordare a crizei din Haiti, a spus el, subliniind nevoia de a trece acum la aplicarea efectivă a rezoluțiilor adoptate cu privire la Haiti.